

United States Government

Department of Energy

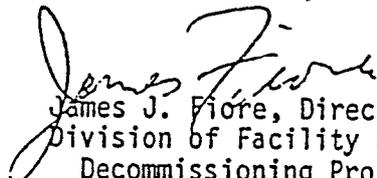
# memorandum

DATE: APR 02 1987

REPLY TO: NE-23  
ATTN OF:SUBJECT: Revised Guidelines for Residual Radioactive Material at  
FUSRAP and Remote SFMP SitesTO: S. Ahrends, OR  
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Attached is a revised copy of the Department's Guidelines for residual radioactive material. This version of the document has been revised to include comments from EH and to address the hot spot and supplemental limit/exceptions procedures outlined during the July 1986 workshop and subsequent working group meetings. EH intends to include these guidelines in draft DOE Order 5480.xx, Radiation Protection of the Public and Environment, which should be distributed within the next few weeks.

A summary of the differences between this version of the guidelines and the previous version and the rationale for the changes are forthcoming. The procedures manual supporting this version of the guidelines is presently being revised to address the changes and should be available in draft in the next few months. Until it is available, the procedures in the current version of the manual (dated September 30, 1985) will continue to be used along with supplemental guidance provided in the revised hot spot guidance memo dated December 2, 1986, memo from E. G. DeLaney to S. Ahrends and the supplemental information provided in the report "Derivation of Site Specific Soil Guidelines for Weldon Spring Vicinity Properties - U.S. Army Reserve Property," January 1986.

  
James J. Fiore, Director  
Division of Facility and Site  
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Attachment

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U.S. DEPARTMENT OF ENERGY GUIDELINES  
FOR RESIDUAL RADIOACTIVE MATERIAL AT  
FORMERLY UTILIZED SITES REMEDIAL ACTION PROGRAM  
AND  
REMOTE SURPLUS FACILITIES MANAGEMENT PROGRAM SITES

(Revision 2, March 1987)

A. INTRODUCTION

This document presents U.S. Department of Energy (DOE) radiological protection guidelines for cleanup of residual radioactive materials and management of the resulting wastes and residues. It is applicable to sites identified by the Formerly Utilized Sites Remedial Action Program (FUSRAP) and remote sites identified by the Surplus Facilities Management Program (SFMP).<sup>\*</sup> The topics covered are basic dose limits, guidelines and authorized limits for allowable levels of residual radioactive material, and requirements for control of the radioactive wastes and residues.

Protocols for identification, characterization, and designation of FUSRAP sites for remedial action; for implementation of the remedial action; and for certification of a FUSRAP site for release for unrestricted use are given in a separate document (U.S. Department of Energy 1986) and subsequent guidance. More detailed information on applications of the guidelines presented herein, including procedures

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\* A remote SFMP site is one that is excess to DOE programmatic needs and is located outside a major operating DOE research and development or production area.

for deriving site-specific guidelines for allowable levels of residual radioactive material from basic dose limits, is contained in "A Manual for Implementing Residual Radioactive Material Guidelines" (U.S. Department of Energy 1987) referred to herein as the "supplement".

"Residual radioactive material" is used in these guidelines to describe radioactive materials derived from operations or sites over which the Department of Energy has authority. Guidelines or guidance to limit the levels of radioactive material to protect the public and environment are provided for: (1) residual concentrations of radionuclides in soil material, (2) concentrations of airborne radon decay products, (3) external gamma radiation level, (4) surface contamination levels, and (5) radionuclide concentrations in air or water resulting from or associated with any of the above.

A "basic dose limit" is a prescribed standard from which limits for quantities that can be monitored and controlled are derived; it is specified in terms of the effective dose equivalent as defined by the International Commission on Radiological Protection (ICRP 1977, 1978). The basic dose limits are used for deriving guidelines for residual concentrations of radionuclides in soil material. Guidelines for residual concentrations of thorium and radium in soil, concentrations of airborne radon decay products, allowable indoor external gamma radiation levels, and residual surface contamination concentrations are based on existing radiological protection standards or guidelines (U.S. Environmental Protection Agency 1983; U.S. Nuclear Regulatory Commission 1982; and Departmental Orders). Derived guidelines or limits based on the basic dose limits for those quantities are only used when the guidelines provided in the existing standards cited above are shown to be inappropriate.

A "guideline" for residual radioactive material is a level of radioactivity or of the radioactive material that is acceptable if the use of the site is to be unrestricted. Guidelines for residual radioactive material presented herein are of two kinds: (1) generic,

site-independent guidelines taken from existing radiation protection standards, and (2) site-specific guidelines derived from basic dose limits using site-specific models and data. Generic guideline values are presented in this document. Procedures and data for deriving site-specific guideline values are given in the supplement. The basis for the guidelines is generally a presumed worst case plausible scenario for a site.

An "Authorized Limit" is a level of residual radioactive material or radioactivity that must not be exceeded if the remedial action is to be considered completed and the site is to be released for unrestricted use. The Authorized Limit for a site will include limits for each radionuclide or group of radionuclides, as appropriate, associated with the residual radioactive material in the soil or in surface contamination of structures and equipment, and in the air or water, and, where appropriate, a limit on external gamma radiation resulting from the residual material. Under normal circumstances, expected to occur at most sites, Authorized Limits for residual radioactive material or radioactivity are set equal to guideline values. Exceptional conditions for which Authorized Limits might differ from guideline values are specified in Sections D and F. A site may be released for unrestricted use only if the conditions do not exceed the Authorized Limits or approved supplemental limits as defined in Section F.1 at the time remedial action is completed. Restrictions and controls on use of the site must be established and enforced if the site conditions exceed the approved limits, or if there is potential to exceed the dose limit if the site use was not restricted (Section F.2). The applicable controls and restrictions are specified in Section E.

DOE policy requires that all exposures to radiation be limited to levels that are as low as reasonably achievable (ALARA). For sites to be released for unrestricted use, the intent is to reduce residual radioactive material to levels that are as far below Authorized Limits as reasonable considering technical, economic, and social factors. At sites where the residual material is not reduced to levels that permit release for unrestricted use, ALARA policy is implemented by establishing controls to reduce exposure to levels that are as low as reasonably achievable. Procedures for implementing ALARA policy are discussed in the supplement. ALARA policies,

procedures, and actions shall be documented and filed as a permanent record upon completion of remedial action at a site.

## B. BASIC DOSE LIMITS

The basic dose limit for the annual radiation dose received by an individual member of the general public is 100 mrem/year. The internal committed effective dose equivalent, as defined in ICRP Publication 26 (ICRP 1977) and calculated by dosimetry models described in ICRP Publication 30 (ICRP 1978), plus dose from penetrating radiation sources external to the body shall be used for determining the dose. This dose shall be described as the "Effective Dose Equivalent". Every effort shall be made to ensure that actual doses to the public are as far below the dose limit as is reasonably achievable.

Under unusual circumstances it will be permissible to allow potential doses to exceed 100 mrem/year where such exposures are based upon scenarios which do not persist for long periods and where the annual life time exposure to an individual from the subject residual radioactive material would be expected to be less than 100 mrem/year. Examples of such situations include conditions that might exist at a site scheduled for remediation in the near future or a possible, but improbable, one-time scenario that might occur following remedial action. These levels should represent doses that are as low as reasonably achievable for the site. Further, no annual exposure should exceed 500 mrem.

## C. GUIDELINES FOR RESIDUAL RADIOACTIVE MATERIAL

### C.1 Residual Radionuclides in Soil

Residual concentrations of radionuclides in soil shall be specified as above-background concentrations averaged over an area of 100 sq meters. Generic guidelines for thorium and radium are specified below. Guidelines for residual concentrations of other radionuclides shall be derived from the basic dose limits by means of an environmental pathway analysis using

site-specific data where available. Procedures for these derivations are given in the supplement.

If the average concentration in any surface or below surface area less than or equal to 25 sq meters exceeds the Authorized Limit or guideline by a factor of  $(100/A)^{1/2}$ , where A is the area of the elevated region in square meters, limits for "Hot Spots" shall also be applicable. These Hot Spot Limits depend on the extent of the elevated local concentrations and are given in the supplement. In addition, every reasonable effort shall be made to remove any source of radionuclide that exceeds 30 times the appropriate soil limit irrespective of the average concentration in the soil.

Two types of guidelines are provided, generic and derived. The generic guidelines for residual concentrations of the Ra-226, Ra-228, Th-230, and Th-232 are:

- 5 pCi/g, averaged over the first 15 cm of soil below the surface
- 15 pCi/g, averaged over 15-cm-thick layers of soil more than 15 cm below the surface

These guidelines take into account ingrowth of Ra-226 from Th-230 and of Ra-228 from Th-232, and assume secular equilibrium. If either Th-230 and Ra-226 or Th-232 and Ra-228 are both present, not in secular equilibrium, the appropriate guideline is applied as a limit to the radionuclide with the higher concentration. If other mixtures of radionuclides occur, the concentrations of individual radionuclides shall be reduced so that 1) the dose for the mixtures will not exceed the basic dose limit, or 2) the sum of the ratios of the soil concentration of each radionuclide to the allowable limit for that radionuclide will not exceed 1 ("unity"). Explicit formulas for calculating residual concentration guidelines for mixtures are given in the supplement.

## C.2 Airborne Radon Decay Products

Generic guidelines for concentrations of airborne radon decay products shall apply to existing occupied or habitable structures on private property

that are intended for unrestricted use; structures that will be demolished or buried are excluded. The applicable generic guideline (40 CFR 192) is: In any occupied or habitable building, the objective of remedial action shall be, and a reasonable effort shall be made to achieve, an annual average (or equivalent) radon decay product concentration (including background) not to exceed 0.02 WL.\* In any case, the radon decay product concentration (including background) shall not exceed 0.03 WL. Remedial actions by DOE are not required in order to comply with this guideline when there is reasonable assurance that residual radioactive materials are not the cause.

### C.3 External Gamma Radiation

The average level of gamma radiation inside a building or habitable structure on a site to be released for unrestricted use shall not exceed the background level by more than 20  $\mu$ R/h and shall comply with the basic dose limit when an appropriate use scenario is considered. This requirement shall not necessarily apply to structures scheduled for demolition or to buried foundations. External gamma radiation levels on open lands shall also comply with the basic dose limit considering an appropriate use scenario for the area.

### C.4 Surface Contamination

The generic guidelines provided in the Table 1, Surface Contamination Guidelines are applicable to existing structures and equipment. These guidelines are adapted from standards of the U.S. Nuclear Regulatory

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\* A working level (WL) is any combination of short-lived radon decay products in one liter of air that will result in the ultimate emission of  $1.3 \times 10^5$  MeV of potential alpha energy.

TABLE 1 SURFACE CONTAMINATION GUIDELINES

Radionuclides <sup>2</sup>	Allowable Total Residual Surface Contamination (dpm/100 cm <sup>2</sup> ) <sup>1</sup>		
	Average <sup>3, 4</sup>	Maximum <sup>4, 5</sup>	Removable <sup>4, 6</sup>
Transuranics, Ra-226, Ra-228, Th-230 Th-228, Pa-231, Ac-227, I-125, I-129	100	300	20
Th-Natural, Th-232, Sr-90, Ra-223, Ra-224, U-232, I-126, I-131, I-133	1,000	3,000	200
U-Natural, U-235, U-238, and associated decay products	5,000 $\alpha$	15,000 $\alpha$	1,000 $\alpha$
Beta-gamma emitters (radionuclides with decay modes other than alpha emission or spontaneous fission) except Sr-90 and others noted above	5,000 $\beta$ - $\gamma$	15,000 $\beta$ - $\gamma$	1,000 $\beta$ - $\gamma$

- <sup>1</sup> As used in this table, dpm (disintegrations per minute) means the rate of emission by radioactive material as determined by correcting the counts per minute measured by an appropriate detector for background, efficiency, and geometric factors associated with the instrumentation.
- <sup>2</sup> Where surface contamination by both alpha- and beta-gamma-emitting radionuclides exists, the limits established for alpha- and beta-gamma-emitting radionuclides should apply independently.
- <sup>3</sup> Measurements of average contamination should not be averaged over an area of more than 1 m<sup>2</sup>. For objects of less surface area, the average should be derived for each such object.
- <sup>4</sup> The average and maximum dose rates associated with surface contamination resulting from beta-gamma emitters should not exceed 0.2 mrad/h and 1.0 mrad/h, respectively, at 1 cm.
- <sup>5</sup> The maximum contamination level applies to an area of not more than 100 cm<sup>2</sup>.
- <sup>6</sup> The amount of removable radioactive material per 100 cm<sup>2</sup> of surface area should be determined by wiping that area with dry filter or soft absorbent paper, applying moderate pressure, and measuring the amount of radioactive material on the wipe with an appropriate instrument of known efficiency. When removable contamination on objects of surface area less than 100 cm<sup>2</sup> is determined, the activity per unit area should be based on the actual area and the entire surface should be wiped. The numbers in this column are maximum amounts.

Commission (1982)\* and will be applied in a manner that provides a level of protection consistent with the Commission's guidance. These limits apply to both interior and exterior surfaces. They are not directly intended for use on structures to be demolished or buried, but, should be applied to equipment or building components that are potentially salvageable or recoverable scrap. If a building is demolished, the guidelines in Section C.1 are applicable to the resulting contamination in the ground.

#### C.5 Residual Radionuclides in Air and Water

Residual concentrations of radionuclides in air and water shall be controlled to levels required by DOE Environmental Protection Guidance and Orders, specifically DOE Order 5480.1A and subsequent guidance. Other Federal and/or state standards shall apply when they are determined to be appropriate.

#### D. AUTHORIZED LIMITS FOR RESIDUAL RADIOACTIVE MATERIAL

The Authorized Limits shall be established to: 1) ensure that, as a minimum, the Dose Limits specified in Section B will not be exceeded under the worst case plausible use scenario consistent with the procedures and guidance provided, or 2) where applicable generic guidelines are provided, be consistent with such guidelines. The Authorized Limits for each site and vicinity properties shall be set equal to the generic or derived guidelines except where it can be clearly established on the basis of site specific data, including health, safety and socioeconomic considerations, that the guidelines are not appropriate for use at the specific site. Consideration

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\* These guidelines are functionally equivalent to Section 4 - Decontamination for Release for Unrestricted Use of NRC Regulatory Guide 1.86, but are applicable to Non-Reactor facilities.

should also be given to ensure that the limits comply with or provide an equivalent level of protection as other appropriate limits and guidelines (i.e., state, or other Federal). Documentation supporting such a decision should be similar to that required for supplemental limits and exceptions (Section F), but should be generally more detailed because it covers an entire site.

Remedial actions shall not be considered complete unless the residual radioactive material levels comply with the Authorized Limits. The only exception to this requirement will be for those special situations where the supplemental limits or exceptions are applicable and approved as specified in Section F. However, the use of supplemental limits and exceptions should only be considered if it is clearly demonstrated that it is not reasonable to decontaminate the area to the Authorized Limit or guideline value. The Authorized Limits are developed through the project offices in the field (Oak Ridge Technical Services Division for FUSRAP) and approved by the headquarters program office (the Division of Facility and Site Decommissioning Projects).

#### E. CONTROL OF RESIDUAL RADIOACTIVE MATERIAL AT FUSRAP AND REMOTE SFMP SITES

Residual radioactive material above the guidelines at FUSRAP and remote SFMP sites must be managed in accordance with applicable DOE Orders. The DOE Order 5480.1A and subsequent guidance or superceding orders require compliance with applicable Federal, and state environmental protection standards.

The operational and control requirements specified in the following DOE Orders shall apply to interim storage, interim management, and long-term management.

- a. 5440.1C, Implementation of the National Environmental Policy Act
- b. 5480.1A, Environmental Protection, Safety, and Health Protection Program for DOE Operations as revised by DOE 5480.1 change orders and the 5 August 1985 memorandum from Vaughan to Distribution
- c. 5480.2, Hazardous and Radioactive Mixed Waste Management

- d. 5480.4, Environmental Protection, Safety, and Health Protection Standards
- e. 5482.1A, Environmental Safety, and Health Appraisal Program
- f. 5483.1A, Occupational Safety and Health Program for Government-Owned Contractor-Operated Facilities
- g. 5484.1, Environmental Protection, Safety, and Health Protection Information Reporting Requirements
- h. 5000.3, Unusual Occurrence Reporting System
- i. 5820.2, Radioactive Waste Management

#### E.1 Interim Storage

- a. Control and stabilization features shall be designed to ensure, to the extent reasonably achievable, an effective life of 50 years and, in any case, at least 25 years.
- b. Above-background Rn-222 concentrations in the atmosphere above facility surfaces or openings shall not exceed: (1) 100 pCi/L at any given point, (2) an annual average concentration of 30 pCi/L over the facility site, and (3) an annual average concentration of 3 pCi/L at or above any location outside the facility site (DOE Order 5480.1A, Attachment XI-1).
- c. Concentrations of radionuclides in the groundwater or quantities of residual radioactive materials shall not exceed existing Federal, or state standards.
- d. Access to a site shall be controlled and misuse of onsite material contaminated by residual radioactive material shall be prevented through appropriate administrative controls and physical barriers--active and passive controls as described by the U.S. Environmental Protection Agency (1983--p. 595). These control features should be designed to ensure, to the extent reasonable, an effective life of at least 25 years. The Federal government shall have title to the property or shall have a long-term lease for exclusive use.

## E.2 Interim Management

- a. A site may be released under interim management when the residual radioactive material exceeds guideline values if the residual radioactive material is in inaccessible locations and would be unreasonably costly to remove, provided that administrative controls are established to ensure that no member of the public shall receive a radiation dose exceeding the basic dose limit.
- b. The administrative controls, as approved by DOE, shall include but not be limited to periodic monitoring as appropriate, appropriate shielding, physical barriers to prevent access, and appropriate radiological safety measures during maintenance, renovation, demolition, or other activities that might disturb the residual radioactivity or cause it to migrate.
- c. The owner of the site or appropriate Federal, state, or local authorities shall be responsible for enforcing the administrative controls.

## E.3 Long-Term Management

### Uranium, Thorium, and Their Decay Products

- a. Control and stabilization features shall be designed to ensure, to the extent reasonably achievable, an effective life of 1,000 years and, in any case, at least 200 years.
- b. Control and stabilization features shall be designed to ensure that Rn-222 emanation to the atmosphere from the waste shall not: (1) exceed an annual average release rate of 20 pCi/m<sup>2</sup>/s, and (2) increase the annual average Rn-222 concentration at or above any location outside the boundary of the contaminated area by more than 0.5 pCi/L. Field verification of emanation rates is not required.

- c. Prior to placement of any potentially biodegradable contaminated wastes in a long-term management facility, such wastes shall be properly conditioned to ensure that (1) the generation and escape of biogenic gases will not cause the requirement in paragraph b. of this section (E.3) to be exceeded, and (2) biodegradation within the facility will not result in premature structural failure in violation of the requirements in paragraph a. of this section (E.3).
- d. Groundwater shall be protected in accordance with Appropriate Departmental orders and Federal and state standards, as applicable to FUSRAP and remote SFMP sites.
- e. Access to a site should be controlled and misuse of onsite material contaminated by residual radioactive material should be prevented through appropriate administrative controls and physical barriers--active and passive controls as described by the U S. Environmental Protection Agency (1983--p. 595). These controls should be designed to be effective to the extent reasonable for at least 200 years. The Federal government shall have title to the property.

#### Other Radionuclides

- f. Long-term management of other radionuclides shall be in accordance with Chapters 2, 3, and 5 of DOE Order 5820.2, as applicable.

#### F. SUPPLEMENTAL LIMITS AND EXCEPTIONS

If special site specific circumstances indicate that the guidelines or Authorized Limits established for a given site are not appropriate for a portion of that site or a vicinity property, then the field office may request that supplemental limits or an exception be applied. In either case, the field must justify that the subject guidelines or Authorized Limits are not appropriate and that the alternative action will provide adequate protection giving due consideration to health and safety,

### F3. Justification for Supplemental Limits and Exceptions

Supplemental limits and exceptions must be justified by the field office on a case by case basis using site specific data. Every effort should be made to minimize the use of the supplemental limits and exceptions.

Examples of specific situations that warrant the use of supplemental standards and exceptions are:

- a. Where remedial actions would pose a clear and present risk of injury to workers or members of the general public, notwithstanding reasonable measures to avoid or reduce risk.
- b. Where remedial actions--even after all reasonable mitigative measures have been taken--would produce environmental harm that is clearly excessive compared to the health benefits to persons living on or near affected sites, now or in the future. A clear excess of environmental harm is harm that is long-term, manifest, and grossly disproportionate to health benefits that can reasonably be anticipated.
- c. Where it is clear that the scenarios or assumptions used to establish the Authorized Limits do not under plausible current or future conditions, apply to the property or portion of the site identified and where more appropriate scenarios or assumptions indicate that other limits are applicable or necessary for protection of the public and the environment.
- d. Where the cost of remedial actions for contaminated soil is unreasonably high relative to long-term benefits and where the residual radioactive materials do not pose a clear present or future risk after taking necessary control measures. The likelihood that buildings will be erected or that people will spend long periods of time at such a site should be considered in evaluating this risk. Remedial actions will generally not be necessary where only minc. quantities of residual radioactive

materials are involved or where residual radioactive materials occur in an inaccessible location at which site-specific factors limit their hazard and from which they are costly or difficult to remove. Examples are residual radioactive materials under hard-surface public roads and sidewalks, around public sewer lines, or in fence-post foundations. A site-specific analysis must be provided to establish that it would not cause an individual to receive a radiation dose in excess of the basic dose limits stated in Section B, and a statement specifying the residual radioactive material must be included in the appropriate state and local records.

- e. Where there is no feasible remedial action.

G. SOURCES

<u>Limit or Guideline</u>	<u>Source</u>
<u>Basic Dose Limits</u>	
Dosimetry Model and Dose Limits	International Commission on Radiological Protection (1977, 1978)
<u>Generic Guidelines for Residual Radioactivity</u>	
Residual Concentrations of Radium and Thorium in Soil Material	40 CFR 192
Airborne Radon Decay Products	40 CFR 192
External Gamma Radiation	40 CFR 192
Surface Contamination	Adapted from U.S. Nuclear Regulatory Commission (1982)
<u>Control of Radioactive Wastes and Residues</u>	
Interim Storage	DOE Order 5480.1A and subsequent guidance
Long-Term Management	DOE Order 5480.1A and subsequent guidance; 40 CFR 192; DOE order 5820.2

## H. REFERENCES

- International Commission on Radiological Protection, 1977. Recommendations of the International Commission on Radiological Protection (Adopted January 17, 1977). ICRP Publication 26. Pergamon Press, Oxford. [As modified by "Statement from the 1978 Stockholm Meeting of the ICRP." Annals of the ICRP, Vol. 2, No. 1, 1978.]
- International Commission on Radiological Protection, 1978. Limits for Intakes of Radionuclides by Workers. A Report of Committee 2 of the International Commission on Radiological Protection. Adopted by the Commission in July 1978. ICRP Publication 30. Part 1 (and Supplement), Part 2 (and Supplement), Part 3 (and Supplements A and B), and Index. Pergamon Press, Oxford.
- U.S. Environmental Protection Agency, 1983. Standards for Remedial Actions at Inactive Uranium Processing Sites; Final Rule (40 CFR 192). Federal Register 48(3):590-604 (January 5, 1983).
- U.S. Department of Energy, 1984. Formerly Utilized Sites Remedial Action Program. Summary Protocol: Identification - Characterization - Designation - Remedial Action - Certification. Office of Nuclear Energy, Office of Terminal Waste Disposal and Remedial Action, Division of Remedial Action Projects. April 1984.
- U.S. Department of Energy, 1987. Supplement to U.S. Department of Energy Guidelines for Residual Radioactivity at Formerly Utilized Sites Remedial Action Program and Remote Surplus Facilities Management Program Sites. A Manual for Implementing Residual Radioactivity Guidelines. Prepared by Argonne National Laboratory, Los Alamos National Laboratory, Oak Ridge National Laboratory, and Pacific Northwest Laboratory for the U.S. Department of Energy.
- U.S. Nuclear Regulatory Commission, 1982. Guidelines for Decontamination of Facilities and Equipment Prior to Release for Unrestricted Use or Termination of Licenses for Byproduct, Source, or Special Nuclear Material. Division of Fuel Cycle and Material Safety, Washington, D.C. July 1982.
- U.S. Atomic Energy Commission, 1974. Regulatory Guide 1.86, Termination of Operating Licenses for Nuclear Reactors, June 1974

## CHAPTER IV

### RESIDUAL RADIOACTIVE MATERIAL

1. PURPOSE. This chapter presents radiological protection requirements and guidelines for cleanup of residual radioactive material and management of the resulting wastes and residues and release of property. These requirements and guidelines are applicable at the time the property is released. Property subject to these criteria includes, but is not limited to sites identified by the Formerly Utilized Sites Remedial Action Program (FUSRAP) and the Surplus Facilities Management Program (SFMP). The topics covered are basic dose limits, guidelines and authorized limits for allowable levels of residual radioactive material, and control of the radioactive wastes and residues. This chapter does not apply to uranium mill tailings or to properties covered by mandatory legal requirements.
2. IMPLEMENTATION. DOE elements shall develop plans and protocols for the implementation of this guidance. FUSRAP sites shall be identified, characterized, and designated, as such, for remedial action and certified for release. Information on applications of the guidelines and requirements presented herein, including procedures for deriving specific property guidelines for allowable levels of residual radioactive material from basic dose limits, is contained in DOE/CH 8901, "A Manual for Implementing Residual Radioactive Material Guidelines, A Supplement to the U.S. Department of Energy Guidelines for Residual Radioactive Material at FUSRAP and SFMP Sites," June 1989.
  - a. Residual Radioactive Material. This chapter provides guidance on radiation protection of the public and the environment from:
    - (1) Residual concentrations of radionuclides in soil (for these purposes, soil is defined as unconsolidated earth material, including rubble and debris that might be present in earth material);
    - (2) Concentrations of airborne radon decay products;
    - (3) External gamma radiation;
    - (4) Surface contamination; and
    - (5) Radionuclide concentrations in air or water resulting from or associated with any of the above.
  - b. Basic Dose Limit. The basic dose limit for doses resulting from exposures to residual radioactive material is a prescribed standard from which limits for quantities that can be monitored and controlled are derived; it is specified in terms of the effective dose equivalent as defined in this Order. The basic dose limits are used for deriving guidelines for residual concentrations of radionuclides in soil. Guidelines for residual concentrations of thorium and radium in soil, concentrations of airborne radon decay products, allowable indoor external gamma radiation levels, and residual surface contamination concentrations are based on existing radiological protection standards (40 CFR Part 192; NRC Regulatory Guide 1.86 and subsequent NRC guidance on residual radioactive material). Derived guidelines or limits based on the basic dose limits for those quantities are used only when the guidelines provided in the existing standards are shown to be inappropriate.