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United States Government

Department of Energy  
Rocky Flats Field Office

# memorandum



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DATE: OCT 30 1995

REPLY TO  
ATTN OF: EP:DG:14193

SUBJECT: Operable Unit 1 Proposed Plan Comments

TO: T. G. Hedahl, Director  
Environmental Restoration/Waste Management & Integrating Operations  
Kaiser-Hill Company, L.L.C.

Attached is a marked up copy to the revised draft Operable Unit 1 Proposed Plan and Modification to the Rocky Flats Environmental Technology Site RCRA permit. The Department of Energy (DOE) finds significant flaws throughout this document, which are not included on the markup. With this in mind, DOE would like Kaiser-Hill to set a meeting with us to discuss these issues, and come prepared to justify the alternative selection, schedule, and costs. This document is in contrast to several past negotiations with the regulatory agencies, which must be addressed.

This response is not intended to change the current scope, cost, or schedule for the Contractor. For additional information or coordination, please contact me at extension 5669.

David George  
Program Manager  
Environmental Programs

cc  
J. Wienand, EP, RFFO  
S. Tower, EP, RFFO  
D. George, EP, RFFO  
Admin Record *WEX*



ADMIN FILE 30

A-0001-001412

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PROPOSED PLAN AND DRAFT MODIFICATION OF THE  
ROCKY FLATS ENVIRONMENTAL TECHNOLOGY SITE  
RESOURCE CONSERVATION AND RECOVERY ACT PERMIT  
OPERABLE UNIT 1: 881 HILLSIDE AREA

United States Department  
of Energy (DOE)

Jefferson County, Colorado

December 1995

DOE Announces the Preferred Alternative to Address OU 1, 881 HILLSIDE AREA

The responsibility for cleanup of the Rocky Flats Environmental Technology Site (Rocky Flats), (formally known as the Rocky Flats Plant) has been assigned to the U.S. Department of Energy (DOE). The site is located north of Golden, in Jefferson County, Colorado.

Cleanup at Rocky Flats is being administrated under both the **Comprehensive Environmental Response, Compensation, and Liability Act (CERCLA)** and the **Resource Conservation and Recovery Act (RCRA)** implemented through the **Colorado Hazardous Waste Act (CHWA)**. The specific requirements and responsibilities for Rocky Flats cleanup are outlined in the **Interagency Agreement (IAG)** between DOE, the Environmental Protection Agency (EPA) and the Colorado Department of Public Health and Environment (CDPHE) dated January 1991.

The subject of this document, which is a combination Proposed Plan and Draft RCRA Waste Permit Modification, is Rocky Flats **Operable Unit 1 (OU 1)**, 881 Hillside Area. Lead regulatory agency responsibilities are shared by both the EPA, and CDPHE. OU 1 is composed of eleven **Individual Hazardous Substance Sites (IHSSs)** 102, 103, 104, 105.1, 105.2, 106, 107, 119.1, 119.2, 130, and 145. These IHSSs are areas that were historically used to store and/or dispose of hazardous and non-hazardous material, or are areas where releases of hazardous material occurred.

The purpose of the *Proposed Plan And Draft Modification Of The Rocky Flats Environmental Technology Site Resource Conversation And Recovery Act Permit, Operable Unit 1: 881 Hillside Area (Proposed Plan)* is to announce DOE's **Preferred Alternative** for OU 1. This Proposed Plan

meets the requirements of CERCLA section 117(a), RCRA and the IAG. The Proposed Plan and the Administrative Record serve as the basis for the **Corrective Action Decision/Record of Decision (CAD/ROD)** for OU 1. The Draft Modification of the Rocky Flats RCRA Permit is used to incorporate remedial action decisions at Rocky Flats into the Site's RCRA Permit. CDPHE issues the Final Hazardous Waste Permit Modification once the remedial decision process is completed.

The Preferred Alternative for OU 1 presented in this Proposed Plan is *Soil Excavation and Groundwater Pumping*. The Preferred Alternative for OU 1 is protective of human health and the environment and was selected by the **Dispute Resolution Committee (DRC)** on August 25, 1995, as part of the dispute resolution process defined within the IAG. The DRC based its decision on IHSS 119.1. The remaining IHSSs within OU 1 are already in a protective state with regard to human health and the environment.

Recently several site wide initiatives have been started at Rocky Flats. The two initiatives that significantly impact OU 1 are IHSS Prioritization and the Sitewide Groundwater Strategy. IHSS prioritization ranks all of Rocky Flats' IHSSs in order of their relative risk. The IHSSs are then remediated in that order. The Sitewide Groundwater Strategy is in the process of being developed and will establish action levels and or clean up levels for groundwater. The Sitewide Groundwater Strategy will also address source removal and groundwater clean up consistently across the site.

IHSS 119.1 has been included in the IHSS prioritization. IHSS 119.1 will be remediated consistent with its relative ranking. It is anticipated that remediation will consist of subsurface soil excavation, and possible soil treatment and disposal.

<sup>1</sup> Words shown in *italics* on the first mention are defined in the glossary at the end of this Proposed Plan.

Groundwater associated with OU 1 will be addressed consistently with the Sitewide Groundwater Strategy. It

is anticipated that the french drain will remain in operation in the short-term and the current groundwater treatment system will remain in operation.

The remedial alternatives considered for OU 1 include:

- Alternative 0: *No Action*,
- Alternative 1: *Institutional Controls with the French Drain*,
- Alternative 2: *Groundwater Pumping and Soil Vapor Extraction*,
- Alternative 3: *Groundwater Pumping and Soil Vapor Extraction with Thermal Enhancement*,
- Alternative 4: *Hot Air Injection with Mechanical Mixing*, and
- Alternative 5: *Soil Excavation and Groundwater Pumping*.

The **Corrective Measures Study/Feasibility Study (CMS/FS)** for OU 1 presents a detailed discussion of the remedial alternatives listed above. A **RCRA Facility Investigation/Remedial Investigation (RF/RI)** report was completed for OU 1 which presents the nature and extent of contamination associated with the OU. These documents are maintained as part of the **Administrative Record** for OU 1 and are available at the Information Repositories.

comment to evaluate community acceptance of the Preferred Alternative.

Although this Proposed Plan identifies *Soil Excavation And Groundwater Pumping* as the preferred alternative for OU 1, the Public is encouraged to review and comment on all of the remedial alternatives considered, ~~for OU 1~~. The final remedy, as presented in the CAD/ROD for OU 1, may be different from the Preferred Alternative depending upon new information or arguments that the lead agencies may consider as a result of public comment. Details on individual remedial alternatives can be found in the OU 1 CMS/FS. Copies of the CMS/FS for OU 1 are on file at the information repositories listed ~~above~~.

A public comment period will be held for this Proposed Plan. The public comment period will be from January 1, 1996 to February 27, 1996. A public hearing will be held on January 29, 1996. Comments on the Proposed Plan may be submitted orally or in writing at the public hearing, or mailed directly to the address indicated ~~above~~. Mailed comments must be postmarked no later than February 27, 1996.

Upon timely request, the comment period may be extended. Such a request should be submitted in writing to DOE postmarked no later than February 7, 1996. FAILURE TO RAISE AN ISSUE OR PROVIDE INFORMATION DURING THE PUBLIC COMMENT PERIOD MAY PREVENT YOU FROM RAISING THAT ISSUE OR SUBMITTING SUCH INFORMATION IN AN APPEAL OF THE AGENCIES' FINAL DECISION.

## PUBLIC INVOLVEMENT PROCESS

Community acceptance is one of the criteria that DOE and the regulatory agencies must evaluate during the process of selecting a final remedy for OU 1. This Proposed Plan is being issued for public review and

**Mark Your Calendar: Opportunities for Public Involvement**

<p><b>Public Comment Period:</b> January 1, 1996 to February 27, 1996</p> <p><b>Public Meeting Location:</b> Denver Marriot West 1717 Denver West Boulevard Golden, Colorado</p> <p><b>Public Meeting Time and Date:</b> 6:30 pm - 9:00 pm January 29, 1996</p>	<p><b>Send Comments to:</b> DOE's External Affairs Office P.O. Box 928 Golden, CO 80402-0928</p> <p><b>Information Repositories:</b> Rocky Flats Public Reading Room Front Range Community College Level B 3645 West 112<sup>th</sup> Avenue Westminster, CO 80030</p> <p>EPA Superfund Records Center 999 18<sup>th</sup> Street, Suite 500 Denver, CO 80202</p>	<p><b>Colorado Department of Public Health and the Environment</b> Hazardous Materials and Waste Management Division 4300 Cherry Creek Drive South Denver, CO 80222</p> <p>Standley Lake Library 8485 Kipling Arvada, CO 80005</p>
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# SITE BACKGROUND

Originally the Rocky Flats Environmental Technology Site was named the Rocky Flats Plant (RFP), but during July 1994 RFP was renamed to better reflect its new mission of environmental restoration and the advancement of new and innovative technologies for waste management, characterization, and remediation.

Rocky Flats is a DOE-owned facility, located approximately 16 miles northwest of downtown Denver, Colorado. Rocky Flats occupies approximately 6,550 acres of federally-owned land in northern Jefferson County, Colorado (see Figure 1).

The majority of Rocky Flats buildings are located within a 400-acre area referred to as the industrial area. The 6,150 acres surrounding the plant buildings provide a buffer zone for the industrial area.

Until 1992, Rocky Flats fabricated nuclear weapon components from plutonium, uranium, beryllium, and stainless steel. Parts made at the plant were shipped elsewhere for assembly. Support activities included chemical recovery and purification of recyclable transuranic radionuclides, and research and physics

The production process at Rocky Flats resulted in the generation of radioactive and non-radioactive hazardous wastes. On-site storage and disposal of these wastes has contributed to hazardous and radioactive contamination in soil, surface water, and groundwater. Due to the complex nature of the Rocky Flats site, it has been divided into sixteen Operable Units (OUs). OU 1, the 881 Hillside Area, is the subject of this plan (see Figure 2).

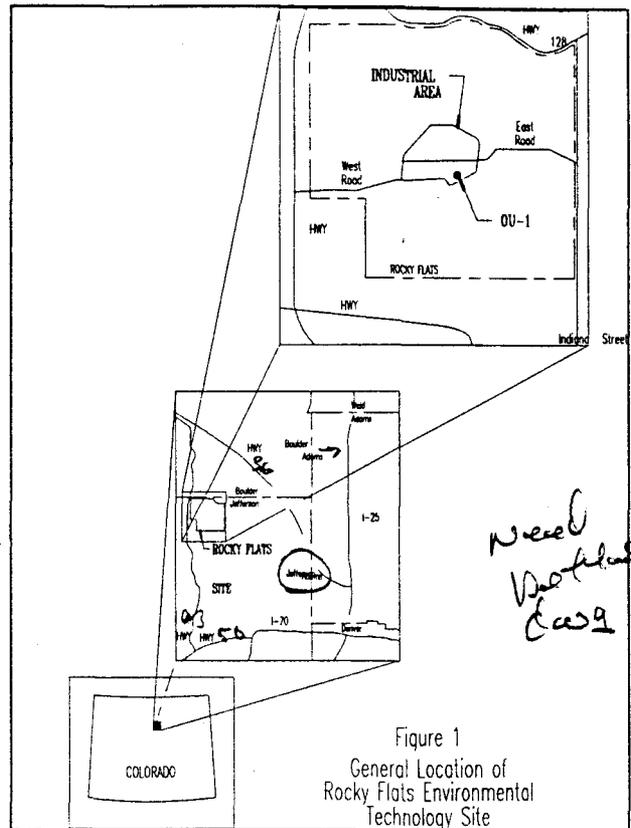


Figure 1  
General Location of  
Rocky Flats Environmental  
Technology Site

The 881 Hillside Area is located just south and east of Building 881, where most of the OU 1 contamination is thought to have originated. Building 881 was previously used for enriched uranium operations and stainless steel manufacturing. The laboratories in Building 881 were also used to perform analyses of materials generated during production of various components.

OU 1 includes 11 areas identified as *Individual*

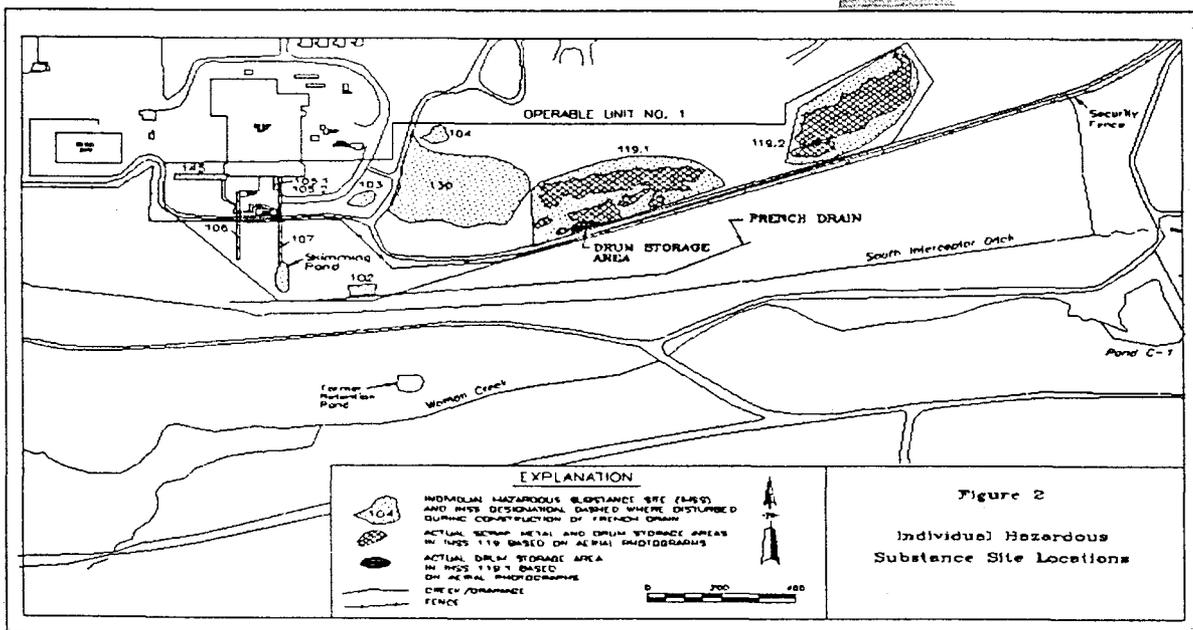


Figure 2  
Individual Hazardous  
Substance Site Locations

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**Hazardous Substance Sites (IHSSs)**, where past operational practices may have resulted in environmental contamination. Brief descriptions of the OU 1 IHSSs are presented below.

✓ **IHSS 102, Oil Sludge Pit Site.** Area located approximately 180 feet south of Building 881, where 30 to 50 drums of non-radioactive oily sludge were emptied in the late 1950s. The sludge was generated during the cleaning of two No. 6 fuel oil tanks, designated as IHSSs 105.1 and 105.2 (listed jointly as IHSS 105 below). The area was backfilled when disposal operations ceased.

✓ **IHSS 103, Chemical Burial Site.** A circular pit located approximately 150 feet southeast of Building 881 was identified on 1963 aerial photographs. The area was reportedly used to bury unknown chemicals.

✓ **IHSS 104, Liquid Dumping Site.** A former (pre-1969) liquid waste disposal pond in the area east of Building 881. The exact location is uncertain due to the poor quality of 1965 aerial photographs. *Combined w/ IHSS 102*

✓ **IHSSs 105, Out-of-Service Fuel Oil Tank Sites (105.1 and 105.2).** Located immediately south of Building 881, these storage tanks were for No. 6 fuel oil. Suspected leaks occurred during 1972. The tanks were closed in place through filling with asbestos-containing material and cement.

✓ **IHSS 106, Outfall Site.** An overflow line from the sanitary sewer sump in Building 887 was used for discharge of untreated sanitary wastes in the 1950s and 1960s. Due to concerns about discharges from the outfall entering Woman Creek, several small retention ponds and an interceptor ditch were built during 1955 and 1979, respectively. *Wastewater due fuel line connection*

✓ **IHSS 107, Hillside Oil Leak Site.** Site of a 1972 fuel oil spill from the Building 881 foundation drain outfall. A concrete skimming pond was built below the foundation drain outfall to contain the oil flowing from the foundation drain, and an interceptor ditch was constructed to prevent oil-contaminated water from reaching Woman Creek. *None checked*

✓ **IHSSs 119.1, 119.2, Multiple Solvent Spill Sites.** Former drum and scrap metal storage areas east of Building 881 along the southern perimeter road. The drums contained unknown quantities and types of solvents and wastes. The scrap metal may have been coated with residual oils and/or coolants. *Leak into per*

*WAS*  
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• **IHSS 130, Radioactive Site - 800 Area #1.** Area east of Building 881 used between 1969 and 1972 to dispose of soil and asphalt contaminated with low levels of plutonium and uranium. ~~IHSS 130 contains plutonium contaminated soil and asphalt which came from contamination caused by a leaking drum in transit and soil removed from around the Building 774 process waste tanks during 1972.~~ *APPROX 3/20/70 from 1969 area*  
*and Buried*

✓ **IHSS 145, Sanitary Waste Line Leak.** A six-inch cast-iron sanitary sewer line that originated at the Building 887 lift station and that leaked on the hillside south of Building 881. The line had conveyed sanitary wastes and low-level radioactive laundry effluent to the sanitary treatment plant from about 1969 to 1973.

Each of these IHSSs was originally identified as a potential source of groundwater contamination at OU 1. The Phase III RFI/RI, however, concluded that only IHSS 119.1 contains a significant source of contamination in the form of residual **dense non-aqueous phase liquids** (DNAPLs) assumed to be present in subsurface soil. Additional analysis has found that the contaminated area is self-contained and relatively small and immobile. Other IHSSs in OU 1 were not found to be source areas and do not contribute significantly to groundwater contamination.

#### Interim Actions / Accelerated Actions

Note that during 1992 a French Drain was constructed across a portion of the operable unit to protect Woman Creek from contaminated groundwater suspected to be present in OU 1. The drain, along with an extraction well, installed upon completion of the drain, collects contaminated groundwater moving towards Woman Creek. Collected groundwater is pumped to a UV/H<sub>2</sub>O<sub>2</sub> and ion-exchange water treatment system located in Building 891. The long term operation of the groundwater recovery and treatment system located at OU 1 (the french drain and the recovery well) will be determined in the **Sitewide Groundwater Strategy**

Plutonium contaminated surface soil hot spots were removed from OU 1 during 1994. The hot spot removal was conducted under an Accelerated Response Action per the IAG. Any surface soil contamination remaining at OU 1 has been transferred administratively to OU 2 and is being addressed jointly with surface soil contamination in OU 2.

Surface water and suspended sediment moving across OU 1 have historically flowed into Woman Creek. Surface water and sediment associated with Woman Creek are being evaluated as part of OU 5: Woman Creek Priority Drainage. Therefore, surface water and

associated sediments originating from OU 1 are being addressed as part of OU-5: Woman Creek Priority Drainage. *BRA on OU-5 shows no risk associated*  
Therefore, OU 1 addresses subsurface soil and groundwater. *OU-1 soils*

scenario is recommended for use within the industrial area of the plant and the open space exposure scenario is recommended for the buffer zone of the plant. The OU-1 area lies on the border of these two land uses.

## SUMMARY OF SITE RISKS

As part of the Phase III RFI/RI conducted for OU-1, a BRA was prepared to identify any current or potential future risks to human health and the environment. The BRA evaluated health risks from surface water and sediments in Woman Creek, and surface soil, subsurface soil, and groundwater within the OU-1 boundaries. Surface water and sediments, however, are being addressed under OU-5, while surface soil contamination is being addressed jointly with surface soil contamination in OU-2. Therefore, only subsurface soil and groundwater are now considered in OU-1.

It is important to note that the surface soil hotspot removal action conducted at OU-1 for plutonium contamination reduced the risk from this contaminant group and medium by 100 times. The risk from surface soils was reduced to one in 100,000 ( $10^{-5}$ ) after the OU 1 hot spot removal was completed. This contaminant group contributed the highest risk to a human receptor in the OU-1 BRA, prior to its administrative transfer to OU-2. Outside of surface soils, the primary contaminants identified in the Phase III RFI/RI in subsurface soil and/or groundwater were:

- carbon tetrachloride (CCl<sub>4</sub>)
- 1,1-dichloroethene (1,1-DCE)
- tetrachloroethene (PCE)
- 1,1,1-trichloroethane (1,1,1-TCA)
- trichloroethene (TCE)
- selenium

The BRA identified potential health risks from these contaminants associated with current and possible future exposure scenarios at OU-1. The scenarios originally examined in the OU-1 BRA are listed below. As previously discussed, not all of these scenarios are considered valid or currently possible.

- current on-site commercial/industrial
- current off-site residential
- future on-site commercial/industrial
- future on-site ecological reserve
- future on-site residential

The Rocky Flats Future Site Use Work Group, consisting of participants from DOE, EPA, CDPHE, and major stakeholders, has recommended that the future on-site residential land use scenario not be considered. The commercial/industrial exposure

There are no health risks associated with the future open space park exposure scenario from OU-1 subsurface soil or groundwater since there are no exposure routes available from either medium. The carcinogenic risk calculated in the OU-1 BRA for the future on-site commercial/industrial worker from subsurface soils and ground water is  $2.4E-04$ . This risk is slightly above the EPA's acceptable risk range of  $10^{-04}$  to  $10^{-06}$ .

Environmental risks were likewise insignificant as identified in the Phase III RFI/RI and therefore environmental risks do not warrant further examination.

## SUMMARY OF REMEDIAL ACTION ALTERNATIVES

The following remedial action alternatives were identified and subjected to a detailed analysis to identify a preferred remedy for OU 1.

- **Alternative 0: No Action.** This alternative was identified as a baseline against which other alternatives could be compared. Under this alternative the French Drain would be decommissioned and the site would be released for unrestricted use.
- **Alternative 1: Institutional Controls with the French Drain.** This alternative represents the existing conditions at OU 1. Under this alternative, the existing French Drain would continue to collect groundwater flowing from the 881 Hillside Area and treat it when necessary, using the existing Building 891 water treatment system.
- **Alternative 2: Groundwater Pumping and Soil Vapor Extraction.** This alternative consists of pumping the groundwater found beneath the IHSS 119.1 area (the most contaminated region in OU 1) to remove groundwater from the *saturated zone* to the maximum extent practical, and then applying *soil vapor extraction* (SVE) to remove contaminants found in the subsurface soil zone. Extracted groundwater would be treated using the existing Building 891 water treatment system, and extracted vapors would be treated via *carbon adsorption* or *catalytic oxidation*.

disturbance associated with remedial activities. Compliance with State laws on non-game species and federal regulations on wetlands protection would be needed for the surface disturbance alternatives. Alternative 5 ranked lowest due to the severely intrusive nature of excavation activities, and the associated ARARs. Alternative 0 ranked the lowest because it was the least likely to meet groundwater protection standards at Woman Creek.

**Long-Term Effectiveness and Permanence.**

This criterion evaluates the long-term protectiveness and permanence of the alternatives. Preference is given to treatment alternatives since they involve removal of contaminants or conversion of contaminants to an innocuous form.

Alternatives 2, 3, 4, and 5 provide the highest level of long-term effectiveness and permanence since they remove both groundwater contamination and potential residual subsurface sources from OU 1. Alternatives 2, 3, 4, and 5 provide a permanent solution. Alternative 1 provides the next highest level of effectiveness and permanence since it involves collection and treatment of contaminated groundwater and thus reduces contamination at OU 1 permanently. Alternative 0 ranks lowest under this criterion since it does not treat or remove any contamination.

- **Reduction of Toxicity, Mobility, or Volume Through Treatment.** This criterion evaluates the ability of the alternatives to reduce the risks at the site through destruction of contaminants, reduction of the total mass of contamination, reduction of contaminant mobility, or reduction of contaminated media volume. The NCP and RCRA guidance give preference to alternatives that involve treatment.

Alternatives 2, 3, 4, and 5 provides the highest level of toxicity, mobility, and volume reduction since they target the contaminant source area identified at IHSS 119.1. Alternative 1 provides the next highest level of reduction since it would collect and treat contaminated migration away from OU 1. Alternative 0 provides no reduction in toxicity, mobility, or volume of contaminants.

- **Short-Term Effectiveness.** This criterion evaluates community, environmental, and site-worker protection during the construction and implementation of the remedy.

Alternatives 0 and 1 rank highest under this criterion since they involve no disturbance of the existing site and little or no worker involvement.

Alternative 2, 3, and 4 rank next under short-term effectiveness since they involve risk to workers involved in source remediation. Alternative 2 would have minor environmental impacts from drilling, while Alternatives 3 and 4 would involve significant short-term environmental impacts from heating and augering respectively. Alternative 5 ranks lowest, with environmental disturbance, risk to workers, and potential community risk from contaminated dust produced during excavation.

- **Implementability.** This criterion evaluates the technical and administrative feasibility of implementing the alternatives including the availability of materials and services needed during implementation. This criterion is especially important for evaluating reliability of less proven technologies or those that rely on limited supplies of equipment, vendors, or specialized workers.

Alternatives 0 and 1 are most implementable since only the continuation of current interim measures is involved. Alternatives 2, and 3 rank lower since they utilize intrusive treatments that would make technical implementability more difficult. Also, off-gas air quality requirements and other administrative requirements would reduce administrative implementability. Alternatives 4 and 5 are the least implementable both technically and administratively, since they require site intrusion. Administrative and technical difficulties would be significant for these alternative. In particular, Alternative 5 could require consultative meetings with the Fish and Wildlife Service to determine the implementability of the alternative given the potential ecological damage associated with this alternative.

- **Cost.** This criterion evaluates the capital cost for each alternative, long-term operation and maintenance (O&M) expenditures required to sustain it, and post-closure costs occurring after the completion of remediation. Future expenditures are adjusted to present worth amounts by discounting all costs to a common base year using present worth cost analysis.

Alternative 0 is the least costly since it involves only the continuation of groundwater monitoring. The total estimated costs of alternatives 0 is \$1,804,200. Alternative 4 is the next least costly with an estimated total cost of \$6,015,100. Alternatives 4 is actually less costly than Alternative 2 due to the remediation time frame reduction associated with thermal enhancement. The total estimated costs for Alternative 2 is \$7,046,600.

- **Alternative 3: Groundwater Pumping and Soil Vapor Extraction with Thermal Enhancement.** This alternative is identical to the preceding alternative except that it includes heating subsurface soils, prior to implementing SVE, to increase the treatment range of the vapor extraction system. Subsurface soils would be heated through either *radio frequency (RF) heating* or *ohmic (electrical resistance) heating*. Contaminant extraction efficiencies would be increased through heating by assisting the *volatilization* of contaminants, and by opening blocked *pore spaces* in the soil matrix.
- **Alternative 4: Hot Air Injection with Mechanical Mixing.** This alternative utilizes a drill rig with a large wide-bladed auger to forcefully mix subsurface soils while injecting steam to help volatilize and extract contaminants. Groundwater present at the drilling point would be extracted through the hollow auger and would be treated using the existing 891 water treatment system.
- **Alternative 5: Soil Excavation with Groundwater Pumping.** This alternative targets removal of the most contaminated soils beneath IHSS 119.1. Although the primary concern at OU 1 is groundwater contamination, this alternative would remove any potential residual sources of contamination found in the soils themselves, while extracting groundwater for treatment in the existing Building 891 water treatment system. Excavated soils would be thermally treated on site and shipped off site to a licensed facility for ultimate disposal.

Alternative 1 has been determined to be the most protective of human health and the environment, due to its immediate impact on containing OU 1 contaminants, while minimizing short-term risks to workers and the public. Environmental impacts from remediation activities are also minimal with this alternative. Alternatives 2, 3, and 4 were deemed the next most protective since they would create some environmental damage as a result of remediation activities while removing the source of future risks. The damage would be resulting from the installation of wells, piping and treatment systems. Alternative 5 offers the next highest level of overall protection, since it removes contaminated media from OU 1 groundwater and subsurface soils, although widespread damage would result to the vegetation and wildlife in the immediate vicinity from the excavation activities. Alternative 0 offers the least protection of the alternatives considered, since it does not include any source removal or containment.

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- **Compliance with Applicable or Relevant and Appropriate Requirements (ARARs).** This criterion evaluates the degree to which the various alternatives meet chemical-specific, action-specific, and location-specific requirements. ARARs are requirements that would apply to the site, contaminant, or if the remedial action was not being conducted under CERCLA. ARARs are also requirements that apply to similar activities, locations, or chemicals and that are deemed appropriate for the particular proposed remedial action.

Section 121(b) of CERCLA requires remedial actions to comply with the ARARs identified for the action. Key potential ARARs analyzed for each alternative include:

- Colorado Basic Standards for Groundwater - 5 CCR 1002-8, m3.11.5 and 3.11.6
- Colorado CHWA (RCRA) Regulations - 6 CCR 1007-3 Parts 264 and 268
- Colorado Air Pollution Control Regulations - 5 CCR 1001-5, Regulation 7
- Colorado Nongame, Endangered or Threatened Species Conservation Act-CRS 33-2-101.

All alternatives should meet Colorado groundwater protection standards at Woman Creek. All alternatives evaluated in the detailed analysis also should meet the other key potential ARARs identified above. Alternative 1 ranked slightly higher than Alternatives 2, 3, and 4, because Alternatives 2, 3, and 4 require significant site

## EVALUATION OF ALTERNATIVES AND THE PREFERRED ALTERNATIVE

The detailed analysis of alternatives, conducted as part of the CMS/FS, evaluated each of the remedial action alternatives with respect to the following criteria.

- **Overall Protection of Human Health and the Environment.** This is a threshold criterion and is used to evaluate the conclusions of other criteria. The criterion is used to evaluate how human health and environmental risks are eliminated, reduced, or controlled through treatment, engineering controls, or institutional controls.

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Alternative 3 has a higher total cost than Alternative 2 resulting from the addition of thermal treatment. The total estimated cost of Alternative 3 is \$7,565,400 which is higher than alternatives 0, 2, 3, and 4 due to the continued operation of the Building 891 water treatment facility for 30 years.

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~~Alternative 5 involves excavation of a large area and therefore has the largest capital costs, for a total estimated cost \$13,269,600.~~ *What*

- **State Acceptance.** This criterion addresses the State or support agency's comments and concern regarding the appropriateness of the proposed alternative.

This evaluation is presently ongoing through the OU 1 DRC and **Joint Working Group**. However, as a result of negotiations with the EPA, DOE and the CDPHE, Alternative 5 has been chosen as the preferred remediation alternative. The excavation of the contaminated subsurface soils will eliminate the source for further groundwater contamination. The final results of the evaluation will be included in the CAD/ROD.

- **Community Acceptance.** This criterion is used to evaluate the proposed remedial action alternative in terms of issues and concerns raised by the public. Public involvement is encouraged through public hearings and submittal of public comments. The selection of a final remedy will include an evaluation of public concern and objections. Community acceptance will be discussed in the CAC/ROD.

## PREFERRED REMEDIAL ALTERNATIVE

The Preferred Alternative for OU 1 is Alternative 5: *Soil Excavation and Groundwater Pumping* and is protective of human health and the environment. The Dispute Resolution Committee (DRC) selected *Soil Excavation and Groundwater Pumping* as the Preferred Alternative on August 25, 1995, as part of the dispute resolution process defined within the IAG.

The Preferred Alternative for OU 1 will be implemented as follows:

- Subsurface soil contamination will be excavated part of OU 1; Before the subsurface soil is excavated, a soil gas survey will be conducted to better characterize the amount and location of the contaminated soil. The best method for soil

treatment and disposal will be determined after the soil gas survey is completed and evaluated.

- Groundwater recovery and treatment will be performed as part of the Sitewide Groundwater Strategy;
- Surface soil contamination has been transferred administratively to OU 2 and is being addressed jointly with surface soil contamination in OU 2; and
- Surface water and associated sediments originating from OU 1 are being addressed as part of OU-5: Woman Creek.

Although this Proposed Plan identifies *Soil Excavation And Groundwater Pumping* as the preferred alternative for OU 1, the Public is encouraged to review and comment on all of the remedial alternatives considered for OU 1. The final remedy, as presented in the CAD/ROD for OU 1, may be different from the Preferred Alternative depending upon new information or arguments that the lead agencies may consider as a result of public comment

## GLOSSARY

**Administrative Record.** The record of documents including correspondence, public comments, technical reports, etc., upon which the agencies based their remedial action selection.

**1,1-Dichloroethene (1,1-DCE).** 1,1-DCE is used in the manufacture of 1,1,1-TCA and as a cleaning solvent and degreaser. It is usually in the form of a colorless liquid with a chloroform-like odor. 1,1-DCE is considered a highly volatile and is classified as a Class C carcinogen.

**1,1,1-Trichloroethane (1,1,1-TCA).** 1,1,1-TCA is used as an industrial solvent and in consumer products. It is considered a volatile organic compound and is classified as a Class D carcinogen.

**Baseline Risk Assessment (BRA)** An assessment of the risks to human health and the environment at a site. BRA methodology utilizes contaminant concentrations and potential exposure routes to quantify risks associated with present and future site conditions.

**Biodegradation.** The breakdown of contaminants to other chemical or physical forms by bacteria, fungi, and other microorganisms. Biodegradation can be applied in the ground or in a treatment unit and can be used under aerobic or anaerobic conditions.

**Carbon Adsorption.** A treatment which traps organic and some inorganic contaminants from air or water on an activated carbon surface as the contaminated stream is passes through a carbon containing vessel. The contaminated carbon can be destroyed or regenerated.

**Carbon Tetrachloride (CCl<sub>4</sub>).** CCl<sub>4</sub> is used as an industrial solvent which is most often used as a cleaning fluid. It is considered a volatile organic compound and is classified as a Class D carcinogen.

**Catalytic Oxidation.** A treatment which destroys organic contaminants in an air stream by oxidizing the contaminants in a special reaction vessel. The vessel contains a catalyst which speeds the oxidation and lowers the temperature needed for complete oxidation.

**Colorado Hazardous Waste Act (CHWA).** The State act through which RCRA is administrated.

**Comprehensive Environmental Response, Compensation, and Recovery Act (CERCLA).** A Federal law passed in 1980 that establishes a program to identify abandoned hazardous waste sites, ensures that they are cleaned up, evaluates damages to natural resources and creates claims procedures for parties who cleaned up the sites. The scope of CERCLA was expanded in 1986 by the Superfund Amendments and Reauthorization Act, which, among other things, guarantees greater public input and involvement in remedy selection and cleanup activities.

**Corrective Action Decision/Record of Decision (CAD/ROD).** A document that explains which cleanup option(s) are selected at a RCRA/CERCLA site. The CAD/ROD is based on information obtained from the RFI/RI, the CMS/FS, and community participation.

**Corrective measures Study/Feasibility Study (CMS/FS).** The CMS/FS identifies and evaluates the most appropriate technical approaches for addressing environmental contamination. Specific factors from CERCLA and RCRA guidance are assessed through this study.

**Dense Non-Aqueous Phase Liquids (DNAPLs).** DNAPL contamination can be in either free-phase (immiscible liquid) or residual form in the subsurface. Residual DNAPL is typically confined to soil pore spaces both above and below the water table. DNAPLs are more dense than water and therefore have a tendency to accumulate in low points.

**Dispersion.** The distribution of contamination within a larger volume resulting in lower concentrations throughout as the plume disperses and expands. Similar to dilution.

**Dispute Resolution Committee (DRC).** The committee specified within the IAG to resolve disputes which are a part of the formal dispute resolution process.

**French Drain.** An underground drain consisting of loose stones or gravel covered by soil which serves to collect groundwater in sumps, or divert the flow of groundwater in a particular direction.

**Individual Hazardous Substance Site (IHSS).** An area which has been identified as being potentially contaminated as a result of previous operations.

**Interim Measure/Interim Remedial Action (IM/IRA).** An early action taken to control a release or threatened release of hazardous substances. IM/IRAs are typically conducted prior to full characterization of a site as they are actions intended to limit future contamination.

**Interagency Agreement (IAG):** The January 22, 1991 document prepared by representatives from DOE, EPA and CDPHE. It presents the objectives and general protocols for addressing the cleanup or evaluation of each of the operable units at the Rocky Flats Environmental Technology Site.

**Ohmic (electrical resistance) heating.** The use of six-phase electrical power to heat subsurface soils and increase contaminant volatilization. The process uses grids of six antennae placed in a hexagonal well array.

**Operable Unit (OU):** A term used to describe a certain portion of a CERCLA site. An operable unit may be established based on a particular type of contamination, contaminated media (e.g., soil, water), source of contamination and/or geographical location.

**Pore Spaces.** The small spaces between soil particles which can be occupied by water or air. Pore spaces may or may not be open to transport groundwater.

**Preferred Alternative:** The protective, ARAR-compliant approach that is judged to provide the best balance of tradeoffs with respect to long- and short-term effectiveness, implementability, cost and the reduction of contaminant toxicity, mobility, or volume through treatment.

**Proposed Plan (PP).** A public document that first introduces the lead agency's preferred option for addressing a contaminated site. The PP is produced through the cooperation of the lead and regulatory agencies and is reviewed by the public.

**Radio Frequency.** The use of radio frequency energy to heat subsurface soils and increase contaminant

volatilization. Antennae are placed in vertical or horizontal wells and produce radio waves which heat the surrounding soils.

**Remedial Action Objectives (RAOs).** RAOs are contaminant- and medium-specific goals for protecting human health and the environment.

**Resource Conservation and Recovery Act (RCRA):** A Federal law passed in 1976 that is designed to require the "cradle-to-grave" management of hazardous waste. CDPHE, through the Hazardous Materials and Waste Management Division, implements RCRA in Colorado. CDPHE has issued a RCRA operating permit for Rocky Flats.

**RCRA Facility Investigation/ Remedial Investigation (RFI/RI).** An RFI/RI involves collecting and analyzing information to determine the nature and extent of contamination that may be present at a site. This may include risk assessment and modeling activities.

**Responsiveness Summary.** The portion of the CAD/ROD that summarizes public and agency review comments and provides responses to these comments.

**Saturated zone.** The portion of the subsurface which is completely saturated by groundwater-that is, the area of soil beneath the water table.

**Selenium.** Selenium is an inorganic (metal) nutrient whose toxicity is related to its chemical form. Selenium is classified as a Class D carcinogen. Selenium is naturally occurring at varying concentrations throughout the Rocky Flats Environmental Technology Site area.

**Sitewide Groundwater Strategy.** The strategy currently being developed to prioritize and remediate all the groundwater at Rocky Flats.

**Soil vapor extraction (SVE).** An in-situ treatment for organic contamination in subsurface soils which transfers contaminants from the soil and water in pore spaces to air. Contaminants are then removed from the subsurface by extraction wells fitted with vacuum pumps.

**Tetrachloroethene (PCE).** PCE is an industrial solvent used widely in the dry cleaning and textile industries. It is also used as a degreaser and has a variety of commercial applications. PCE is considered a volatile organic compound and is classified as a Class D carcinogen.

**Trichloroethene (TCE).** TCE, like PCE is an industrial solvent that is considered a volatile organic compound. Toxicity data is not available for TCE, therefore it is typically not included in risk assessment calculations.

**UV/H<sub>2</sub>O<sub>2</sub>.** A treatment which combines exposure of contaminated water to ultraviolet light (UV) with the addition of hydrogen peroxide (H<sub>2</sub>O<sub>2</sub>). Both provide free radicals which catalyze the breakdown of contaminants to innocuous chemicals.

**Volatilization.** The process of changing from a liquid state to a gaseous state. This action can be accelerated through the addition of heat or through reducing ambient pressure conditions.

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