Transporting low-level radioactive waste from Rocky Flats using railcars

The Rocky Flats Closure Project is one of the largest environmental cleanup operations in the world. Rocky Flats, located approximately 15 miles northwest of Denver, produced plutonium and uranium components for the U.S. nuclear weapons program from 1953 until 1989. The operations left a legacy of radioactive and hazardous waste contamination. Cleanup operations began in earnest in 1995. As part of closure, all radioactive and hazardous waste will be shipped from Rocky Flats to waste disposal sites in other states. No waste will be permanently stored or disposed of on site.

Currently, all low-level radioactive waste leaving Rocky Flats is transported by truck. As the Rocky Flats Closure Project nears completion, demolition of former manufacturing buildings significantly increases the volume of low-level radioactive waste. To improve efficiency and worker safety, the project will use railcars to ship very low-level waste to the Envirocare disposal facility in Utah. Using rail may eliminate as many as 5,000 truck shipments.

Background
The complex job of cleaning up and closing down Rocky Flats involves removing massive quantities of radioactive waste. To date, after nine years of shipping, Rocky Flats has safely shipped approximately 260,000 cubic meters (65 percent) of the projected 400,000 cubic meters of radioactive waste that will be generated during closure.

The types of radioactive materials at Rocky Flats can be segregated into three categories:

1. Transuranic waste is radioactive waste that contains more than 100 nanocuries of radioactivity per gram of waste. Rocky Flats will dispose of approximately 15,000 cubic meters of transuranic waste. To date, approximately 75 percent has been shipped to the Waste Isolation Pilot Plant near Carlsbad, N.M., the designated waste receiving site for these materials.

2. Low-level radioactive waste, which contains less than 100 nanocuries of radioactivity per gram of waste. Rocky Flats will dispose of an estimated 321,000 cubic meters of low-level waste. To date, more than 60 percent has been shipped to the Nevada Test Site and the Envirocare waste disposal facility in Clive, Utah.
3. Low-level radioactive mixed waste, which is low-level waste containing hazardous materials such as lead, PCBs, oil, etc. Rocky Flats will dispose of approximately 51,000 cubic meters of low-level hazardous waste; to date more than 80 percent has been shipped to Envirocare.

Low-level waste shipped by rail will go to the Envirocare facility. Envirocare is now permitted to receive both low-level and low-level radioactive mixed wastes.

What is the material? Is it dangerous?
Rocky Flats waste shipped by railcar has very low levels of radioactivity. The level of radioactivity in this waste is so low that it can be safely handled outdoors. The material will average less than 1 nanocurie per gram of waste (low-level waste can contain as much as 100 nanocuries of radioactivity per gram of waste). Envirocare can only accept low-level waste that contains less than 10 nanocuries per gram. Each car can hold 100 tons of waste, yet there will be no measurable radiation outside of the railcar. Shipments will consist of building demolition debris, mainly concrete and cinder block building and foundation rubble. Contaminated soil will also be shipped. No EPA-regulated hazardous waste will be shipped.

The majority of building rubble will come from the demolition of buildings 776 and 777. The two conjoined buildings are among the few buildings on site approved by the state of Colorado to be demolished while still containing low levels of radioactive contamination. Most of the radioactive contamination is being cleaned from the structure prior to demolition. Areas that cannot be thoroughly cleaned will be sprayed with a fixative that binds contamination to the structure.

What are the benefits of shipping by rail?
Using railcars to ship low-level radioactive waste from Rocky Flats has a number of advantages over shipping by truck. One railcar can hold the equivalent of up to seven truckloads. Shipping by rail may eliminate as many as 5,000 truck shipments that would otherwise travel on Colorado highways. This means less size-reduction and handling of the material by Rocky Flats workers, resulting in less exposure to industrial hazards from exposure to building rubble. Shipping by railcar is more efficient and cost-effective. Rocky Flats projects savings ranging from $7 to $16 million.

What type of railcars will be used?
Rocky Flats plans to use a variety of railcars to ship low-level radioactive waste, ranging from gondola-style cars to flatbeds that can transport Intermodal containers (see photos). All railcars used for shipping waste from Rocky Flats will meet Department of Transportation (DOT) regulations.
What routes will the trains take when travelling from Rocky Flats?
The map at right shows the approximate location of the Union Pacific railroad tracks that will be used to transport Rocky Flats waste. The waste will leave Rocky Flats, travel east through Arvada and unincorporated Adams County and enter a Union Pacific rail yard north of I-70 and west of I-25, just within the Denver city limits. The train will exit the rail yard, heading northeast through Brighton. Once outside of the Denver metro area, the railcars will travel north to Wyoming, then west through southern Wyoming using routes established for similar shipments from other DOE sites and commercial nuclear facilities. On occasion, cars may be routed east from Cheyenne to the North Platte, Neb. yard if necessary for railroad operations. The cars will then return to Cheyenne en route to Clive, Utah. This describes the typical route from Rocky Flats to Envirocare. Union Pacific may reroute rail shipping to maintain operations in emergent conditions.

All railcars will be loaded at Rocky Flats. Some siding (a short section of railroad track connected by switches with a main track) along the route from Rocky Flats to Denver may be used as a temporary staging area for convenience of assembling cars into trains. Railcars loaded with Rocky Flats waste may be shipped as “unit trains,” meaning that the train consists only of Rocky Flats railcars, or on a “manifest” basis, meaning that cars will be picked up by the railroad and combined with other commercial railcars. Duration of shipments from Rocky Flats to Envirocare in Utah will average 5 to 7 days.

Emergency response
The railroad, in the unlikely event of an accident or incident involving one of these shipments will follow their established Hazardous Materials Response Plan. Support can be provided by DOE as required or needed. A system of emergency response resources is available to emergency response personnel from all levels of government. Emergency response personnel are trained to respond to accidents involving low-level hazardous material such as radioactive waste, which is a frequent cargo on U.S. rail lines. State and local government agencies and the rail carriers would have primary responsibility for response to the incident or accident. DOE has coordinated key emergency notification and response issues with the affected state emergency management agencies. DOE Radiological Assistance Program (RAP) teams are available to respond as requested for support in the event of an incident or accident. Rail carriers have established emergency response plans and have contingency plans for cleanup and recovery. The material being shipped from Rocky Flats will contain very low levels of radioactive material and no hazardous chemicals. No liquids or gasses will be shipped by rail, only concrete, steel and soil, all of which can be easily retrieved in the event of a spill. All shipments will meet state and federal requirements.
Radioactive, Class 7 placards will be placed on railcars carrying low level waste in accordance with DOT regulations. (Some Rocky Flats waste may contain such low levels of contamination that special markings will not be required.) The containers inside each railcar will be labeled with the appropriate radioactive materials label to identify their contents and radioactivity level.

**Why is Rocky Flats changing to rail now?**

Waste being generated now, and in the near future, is higher in volume and lower in hazard and, because the majority of material consists of building rubble, is more amenable to large railcars than smaller cargo containers currently in use. In addition, demolition of several non-contaminated buildings and removal of high security fences now allow the installation of rail from existing track to near building 776/777.

For more information, contact …

- Kaiser-Hill Company – John Corsi (303) 966-6526
- Colorado Department of Public Health and Environment – Marion M. Galant (303) 692-3304, or (888) 569-1531 (toll free)
  Environmental Spill Reporting Line – (877) 518-5608 (toll free)
RESPONSE TO ACCIDENTS INVOLVING RAIL TRANSPORT OF LOW LEVEL WASTE

The following outlines the process for responding to an incident and the notification process:

Incident - If an incident occurs the following notifications will be made in the subsequent order

I. Railroad will make notifications to:
   A. Union Pacific Dispatch
      1. Union Pacific Emergency Operations Center who will call:
         a. 911
         b. Local law enforcement
            1) Local HAZMAT
         c. Effected States
            1) Colorado
               a) Colorado Environmental Spill Reporting Line, (877) 518-5608 (toll free)
               b) If incident occurs outside of Colorado, Colorado still needs to be notified
                  i. The state will notify State Radiation Management
               c) Cities within Colorado
                  i. Denver
                     (1) 911
                     (2) Denver Central Fire Dispatch, (303) 331-4146
                        (a) Denver fire will dispatch Denver HAZMAT
                     d) Colorado State Patrol HAZMAT, (303) 239-4501
      2) Wyoming
            i. The state will notify Health Physicist, (307) 777-4951
      3) Utah
         a) Utah Division of Emergency Services and Homeland Security, (801) 887-3800
            i. The state will notify Division of Environmental Quality, (801) 536-4250
      4) Nebraska
         a) Nebraska State Patrol HQ Troop Area (24-hour emergency contact) Communications Center,
            (402) 479-4921, alternate (402) 471-4545

   B. DOE/RFETS will notify
      1. Fire Dispatch Center, Rocky Flats Environmental Technology Site, (303) 966-4337, staffed on a 24/7 basis
      2. DOE/INEEL and request DOE Radiological Assistance Program (RAP) Team activation as needed
         a) May elect to activate RAP at DOE/Grand Junction as well as DOE/RFETS
         b) Notify DOE Headquarters and any other effected DOE offices

II. Emergency Response Personnel Actions
   A. Establish Incident Command
B. Initiate actions in accordance with the USDOT Emergency Response Guidebook, Guide 161
C. Notifications to be made by response personnel
   1. Waybill (in possession of Conductor)
      a. Fire Dispatch Center, Rocky Flats Environmental Technology Site, (303) 966-4337, staffed on a 24/7 basis.
   2. Departmental
   3. Local government
   4. Effected States
      a. Colorado
         1) Colorado Environmental Spill Reporting Line, (877) 518-5608 (toll free)
            a. State will notify State Radiation Management
         2) If incident occurs outside of Colorado, Colorado still needs to be notified
         3) Cities within Colorado
            a) Denver
               i. 911
               ii. Denver Central Fire Dispatch (303) 331-4146
          (1) Denver Fire will dispatch Denver HAZMAT
      b. Wyoming
         1) Wyoming Homeland Security (307) 777-4321
            a) The state will notify Health Physicist
      c. Utah
         1) Utah Division of Emergency Services and Homeland Security, (801) 887-3800
            a) The state will notify Division of Environmental Quality
      d. Nebraska
         1) Nebraska State Patrol HQ Troop Area (24-hour emergency contact) Communications Center, (402) 479-4921, alternate (402) 471-4545

Follow-on Response
Each local, state, and federal agency will be responsible for carrying out their operational procedures and work within a Unified Command Structure to respond to the emergency.

Recovery
- Recovery will be considered completed when the response actions have been completed, any hazards have been mitigated, and full restoration of the accident site has been completed.
- Validation and agreement of recovery is determined by the state in consultation with the DOE, Kaiser-Hill, Union Pacific, Envirocare contractors, and local officials.

Points of Contact
For more information regarding response to accidents involving rail shipment of low level radiological waste, contact the following:

State of Colorado: Tammy Ottmer, (303) 692-3025
State of Utah: William Craig, (801) 536-4250
State of Wyoming: Scott Ramsay, (307) 777-4951
State of Nebraska: Jon Schwarz, (402) 471-7420